Sweden's sovereign green bond

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Speakers



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Agenda

- 1. Environmental and climate policy
- 2. Sweden's sovereign green bond framework
- 3. Economy and public finances
- 4. Funding plan and strategy
- 5. Offering and terms of the green bond



Not the first – but the greenest





Commitment to supporting sustainable finance

Strategic steps in support of sustainable financial market





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Environmental and climate policy





Sweden's environmental objectives system

- 1. Generational goal to pass on to the next generation a society in which the major environmental problems have been solved
- 2. Environmental quality objectives show the environmental quality that is to be achieved
- 3. Milestone targets

facilitate progress towards the generational goal and the environmental quality objectives









Fossil Free Sweden

A catalysing force driving climate change action

Created ahead of COP21 to inspire and encourage the private sector to draw up their own carbon roadmaps

The roadmaps describe which obstacles need to be removed, what investments need to be done to become fossil free by 2045



Steel industry Fossil-free steel

using hydrogen instead of coal



Concrete industry Climate-neutral concrete available 2030, all concrete

climate neutral 2045



Mining and minerals

Mining operations fossil free by 2035 through electrification and biofuels



Swedish sustainability work is well grounded

	Climate Change Performance Index 2020 Overall results (OECD)
Sweden	75.77
Denmark	71.14
UK	69.8
Finland	63.25
Chile	62.88
Norway	61.14
Luxembourg	60.91
Latvia	60.75
Switzerland	60.61
France	57.9





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Sweden's sovereign green bond framework





Growing market with more sovereigns entering



Green bond issuance in USD billion



Government Offices of Sweden

Strategic considerations for the green framework







Use of proceeds and eligible green expenditures (1)

The environmental quality objectives are the foundation for the selection of eligible green expenditures

Reduced Climate Impact	Citan Air	Natural Acidification Only	A Nor-Toxic Environment	Reduced Climate Impact	Clean Air	Natural Acidification Only	A Non-Toxic Environment
				A Protective Ozone Layer	A Safe Radiation Environment	Zero Eutrophication	Flourishing Lakes and Streams
A Protective Dzone Layer	A Safe Radiation Environment	Zero Eutrophication	Flourishing Lakes and Streams	Good-Quality Groundwater	A Balanced Marine Environment, Flourishing Coastal Areas and Archipelagos	Thriving Wetlands	Sustainable Forests
A Varied Agricultural Landscape	A Magnificent Mountain Landscape	A Good Built Environment	A lich Diversity of Plant and Animal Life	A Varied Agricultural Landscape	A Magnificent Mountain Landscape	A Good Built Environment	A Rich Diversity of Plant and Animal Life

Illustration: Tobias Flygar/Swedish Environmental Protection Agency





Use of proceeds and eligible green expenditures (2)

Eligible green expenditures shall contribute to at least one environmental objective

Green Bond Principles category	Environmental Quality Objectives – a selection	Sustainable Development Goals
Clean transportation	Image: Second climate impact Image: Second climate impact Image: Clean air Image: Second climate impact Image: A good built environment	3 Store statile State statile State state state State state state Stat
Pollution prevention and control	 Reduced climate impact Clean air A non-toxic environment 	2 BMRE 3 ADDRIELEUR 6 ADJANUER 7 REFERENCE ADDRIELEUR 8 BECHT ONE NET 11 RESENTANCEURES 12 REFERENCE 13 2 Main 14 HEIR PRACE 15 BECHT ONE NET 11 RESENTANCEURES 12 REFERENCE 13 2 Main 14 HEIR PRACE 15 BELLEUR
Environmentally sustainable management of living natural resources and land use	 Good-quality groundwater A varied agricultural landscape A rich diversity of plant and animal life 	2 MARK 3 DEMORTANT 3 DEMORTANT 3 DEMORTANT 3 DEMORTANT 3 DEMORTANT
Renewable energy and energy efficiency	 Reduced climate impact 	7 etimetered ************************************



Use of proceeds and eligible green expenditures (3)

Eligible green expenditures shall contribute to at least one environmental objective

Green Bond Principles category	Environmental Quality Objectives – a selection	Sustainable Development Goals
Terrestrial an aquatic biodiversity conservation	 Thriving wetlands A rich diversity of plant and animal life Sustainable forests 	2 100 13 200 REALTR ADDREALTR
Sustainable water and wastewater management	 Good-quality groundwater Flourishing lakes and streams A balanced marine environment, flourishing coastal areas and archipelagos 	2 ADDREED 3 GOOD MALEY ADDREED BACK ADDREED BACK ADDRE
Green buildings	 Reduced climate impact A good built environment A non-toxic environment 	6 CLARANCE 7 7 SCHOOLSE 00 SCHOOLSE 100 9 MONTH SCHOOLSE 100 SCHOOLSE 100 11 SCHOOLSE 100 SCHOOLSE 100 12 SCHOOLSE 100 SCHOOLSE 100 7 SCHOOLSE 100 SCHOOLSE 100 11 SCHOOLSE 100 SCHOOLSE 100 11 SCHOOLSE 100 SCHOOLSE 100 12 SCHOOLSE 100 SCHOOLSE 100 8 SCHOOLSE 100 SCHOOLSE 100 11 SCHOOLSE 100 SCHOOLSE 100 12 SCHOOLSE 100 SCHOOLSE 100 12 SCHOOLSE 100 SCHOOLSE 100 10 SCHOOLSE 100 SCHOOLSE 100 10 SCHOOLSE 100 SCHOOLSE 100 12 SCHOOLSE 100 SCHOOLSE 100 10 SCHOOLSE 100



Evaluation and selection process

Rigorous and robust process – selected expenditures highlight Sweden's high environmental aspirations

- \geq The framework stipulates that only the expenditures from the current and previous budget years are eligible.
- Selection is carried out at the Government Offices and, when necessary, in consultation with relevant expert agencies.
- > The selection process ensures that only eligible green expenditures are linked to the proceeds from the green bonds.
- Each measure implemented within the framework of the environmental quality objectives has been preceded by an overall assessment. In this, a life-cycle perspective is an important starting point, as is the risk of possible lock-in effects.
- 1

Conditions for green eligibility

- a. contribution to at least one environmental quality objective
- b. no significant counteraction with another environmental quality objective
- c. it is highly likely that the expenditure will contribute to long-term net positive environmental results and impacts
- 2

A draft portfolio of green expenditures is prepared

The process of joint preparation at the Government Offices, i.e. collecting comments and approvals from relevant ministries, ensures that the Government's decision is an expression of values held by the Government as a whole.

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Government decision

The portfolio with eligible green expenditures is established through a Government decision.



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### Selected expenditures

#### Top GBP categories by volume

- Clean transportation
- Pollution prevention and control •
- Environmentally sustainable management ٠ of living natural resources and land use

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|               |              |                                                                | 2019                 | 2020                |
|---------------|--------------|----------------------------------------------------------------|----------------------|---------------------|
|               |              |                                                                |                      | Central             |
| Appropriation |              |                                                                | Outcome <sup>1</sup> | government          |
|               |              |                                                                |                      | budget <sup>2</sup> |
| 20            |              | Measures for valuable natural environments                     | 862                  | 1 115               |
|               |              | Climate bonus                                                  | 1 280                | 1 760               |
|               |              | Measures for marine and aquatic environments                   | 1 151                | 1 390               |
|               |              | Protection of valuable natural environments                    | 977                  | 876                 |
|               |              | Climate investments                                            | 569                  | 1 955               |
|               |              | The Industry Leap                                              | 41                   | 600                 |
| 21            |              | Energy technologies                                            | 730                  | 835                 |
| 22            | <b>5</b> . 🗮 | Maintenance of state transport infrastructure,<br>Railways     | 9 779                | 10 152              |
| 23            |              | Measures to improve the environment in agriculture             | 180                  | 50                  |
|               |              | Authorised green expenditure 2019                              | 15 567               |                     |
|               |              | Green appropriations in the central government budget for 2020 |                      | 18 733              |
|               |              | Safety margin for 2020 <sup>3</sup>                            |                      | -3 600              |
|               |              | Authorised green expenditure 2020                              |                      | 15 133              |
|               |              | Maximum amount to be issued (sum 2019 ar                       | nd 2020)             | 30 700              |

Maximum amount to be issued (sum 2019 and 2020)

<sup>1</sup> The amounts are rounded off and do not always equate to the overall sum.

<sup>2</sup> Allocated by the Riksdag for 2020 following a proposal by the Government in the Budget Bill for 2020.

<sup>3</sup> The safety margin ensures that the issued amount falls below the final outcome for 2020.

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## Example 1: Protection of valuable natural environments

#### Overview

- EPA compensates land owners if permanently refraining from forestry or other land use.
- Highlights from 2019:
  - Established 181 new nature reserves protecting 45 000 hectares of valuable natural habitats
    - Torups beech forest in Skåne habitat for beetles and bats
    - Kallfjärden Norrbotten's first marine nature reserve
    - Kålabro Halland habitat for giant moth
  - Restoration of 376 hectares of wetlands, creation of 670 hectares of new wetlands

| GBP category   | Environmentally sustainable management of living natural resources |
|----------------|--------------------------------------------------------------------|
| Sector         | Natural capital                                                    |
| Type of assets | Land and forestry                                                  |
| Operator       | Swedish EPA                                                        |



Potential output indicator

Hectares of land protected\*

N/A

**Potential impact indicators** 

\*The output indicator will vary with the distribution of appropriation



### Example 2: Industry Leap

#### Overview

**Government Offices of Sweden** 

- The Industry Leap provides support to investments aiming to cut green house gas emission from the process based industry
  - Emissions from the industry account for 1/3 of Sweden's domestic emissions
  - Of total industry emissions 1/3 is related to combustion and 2/3 related to process emissions that is focus for the Industry Leap
  - Grants support research and pilot plants, thereby increasing the likelihood of commercialisation of innovative and climate friendly solutions
  - Example: Funding of Hybrit project, including a pilot plant for fossil-free steel production.

Potential output indicator

Number of projects funded





#### **Potential impact indicators**

Avoided CO<sub>2</sub> emissions



### Example 3: Climate investments (Climate Leap)

#### Overview

- Provides funding for local and regional investments which reduce CO<sub>2</sub> emissions
- Cost-efficiency key, CO<sub>2</sub> reduction: 300 SEK/tonne.
   Swedish CO<sub>2</sub> tax 1 190 SEK/tonne.

| Primary GBP<br>category | Pollution prevention and control         |
|-------------------------|------------------------------------------|
| Sector                  | Various sectors                          |
| Type of assets          | Infrastructure                           |
| Operator                | Households, private sector/public sector |



- Energy conversions
  - Biogas production
  - Transport

Waste

- Charging infrastructure
- Energy efficiency
- Infrastructure
- Vehicles
- Emissions from various gases
- Building public awareness
- Other

Potential output indicator

Number of approved measures



Potential impact indicators

Avoided CO<sub>2</sub> emissions



Government Offices of Sweden

Source: Swedish EPA

### Example 4: Climate bonus

#### **Overview**

- Grants up to SEK 60 000 to be payed out if a zero/low emission vehicle is purchased
- Aim is to cut emissions from transportation sector



Plug-in vehicles share of new cars sold

Source: Transport Analysis

#### **Potential output indicator**

Number of zero/low emission vehicles sold (eligible for grant)

| GBP category   | Environmentally sustainable management of living natural resources |
|----------------|--------------------------------------------------------------------|
| Sector         | Consumer durables                                                  |
| Type of assets | Vehicles                                                           |
| Operator       | Households/Private sector                                          |



#### **Potential impact indicators**

Avoided CO<sub>2</sub> emissions



Reportir

**External review** 

## Example 5: Maintenance of state transport infrastructure – railways

#### Overview

- Maintenance of railways key to reduce transport-related emissions
  - Investments to increase capacity and robustness is a cost-efficient way to move transports from road to rail
  - Maintenance maintain the full network of 14 000 km of track available and safe
  - Renewals replace major components to restore functionality and robustness
  - Example of maintenance expenditures in 2019:
    - 57 km of tracks replaced
    - 103 km rail replaced
    - 46 rail switches replaced
    - 70 km of contact wires replaced

Source: Swedish Transport Administration

Potential output indicator

Km rail track replaced/Km contact wire replaced

| GBP category   | Clean transportation             |
|----------------|----------------------------------|
| Sector         | Transportation                   |
| Type of assets | Infrastructure                   |
| Operator       | Swedish Transport Administration |



Potential impact indicators

N/A



### Management of proceeds



The proceeds are **monitored and documented by the Debt Office** according to special procedures and administered within the regular liquidity and debt management.



The follow-up involves allocating an amount corresponding to the proceeds to the **portfolio of eligible green expenditures** that has been selected and approved in accordance with this framework.

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Once the 'Central Government Annual Report' has been issued for the year the Swedish sovereign green bonds are issued, the Debt Office is to **publish the final balance** of the register/virtual account for the proceeds.





### Reporting

The Debt Office will provide an investor report no later than **the fourth quarter of the year following the issuance** and yearly thereafter, if deemed required by the Debt Office.

The investor report will use existing reports which shows that a high degree of transparency, realistic commitments and robust management is sought. The report is compiled in collaboration with the **Swedish Environmental Protection Agency**.

The report will **specify the distribution of the proceeds** from the Swedish sovereign green bonds between the eligible expenditures in the portfolio.

The report will also **include output and impact statements** outlining the positive environmental impacts of the green expenditures, in so far as this information is provided in the existing regular environmental objectives reports or other available reports.







#### Government Offices appointed Cicero for a second opinion on the green bond framework

Cicero classified the framework as Dark Green and the governance structure is deemed to be excellent. A clear testament to Sweden's ambitious climate and environmental policy and our position as a sustainability pioneer.

| Strengths                                                                                                     | Weaknesses                                                                                                     | Pitfalls                                                                                                                      |
|---------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------|
| <ul> <li>Comprehensive and<br/>ambitious set of<br/>environmental<br/>objectives.</li> </ul>                  | <ul> <li>Fossil fuel elements<br/>in Clean transporta-<br/>tion category</li> <li>inclusion of PHEV</li> </ul> | <ul> <li>Broad scope of the<br/>framework creates<br/>some uncertainty<br/>regarding future<br/>projects. Although</li> </ul> |
| <ul> <li>Expenditures do not<br/>impede or counteract<br/>any other environ-<br/>mental objective.</li> </ul> | <ul> <li>Potential fossil fuel<br/>use related to:</li> <li>railway<br/>maintenance</li> </ul>                 | intention of GB<br>programme is<br>excellent.                                                                                 |
| <ul> <li>Assessment of<br/>potential rebound<br/>and lock-in effects/</li> </ul>                              | <ul> <li>management of<br/>ecosystems</li> </ul>                                                               | <ul> <li>Inclusion of some<br/>administrative costs,<br/>impact is difficult to<br/>assess.</li> </ul>                        |





life cycle aspects.

3

Economy and public finances



### Swedish economy and public finances in brief

- Small open economy
  - Diversified exports and floating krona
- Frameworks contribute to stability
  - Low public debt and stable inflation
- Outperformance of main trading partners
  - Reforms led to decades of higher GDP growth



#### Main trading partners (exports, Jan-May 2020)

#### General government gross debt 2021, IMF forecast



#### Reforms led to outperformance of trade-weighted peers





### Virus-struck economy seen recovering in 2021

#### Sweden seems to have fared better in onset of crisis



#### GDP level, index (2019q4 = 100)

#### Large uncertainty regarding forecasts

GDP level, index (at the peak = 100)



Note: Forecast and scenarios were published on 19 May 2020. Comparison with development during financial crisis 2008-2009. Source: Statistics Sweden and Swedish National Debt Office.



Source: Macrobond

### From surplus to deficit as coronavirus hits budget

- More than half of the projected deficit in 2020 stems from crisis measures
- Measures with the largest impact on this year's budget:
  - Short-time work allowance
  - Support for loss of turnover
  - Reduction in employer's contributions
  - Grants to local authorities



Note: Debt Office's latest forecast was published on 19 May, 2020 Sources: Swedish National Debt Office, Macrobond, Statistics Sweden and the Swedish National Financial Management Authority



#### Central government budget balance

### Government debt increases from low starting point

#### Government debt development



Source: Swedish National Debt Office and Statistics Sweden



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Funding plan and strategy



Well-prepared to cope with current uncertainty



Note: The debt figure shows central government debt as a percentage of GDP at the end of 2019. The Maastricht debt (whole public sector) was 35 percent of GDP at the end of 2019.



### Transparent and predictable issuance planning

Framework for Sweden's central government borrowing





### Issuance increasing from historically low levels

SEK billion

- Increased volumes in • all debt instruments in accordance with borrowing policy
- Short-term increase in T-bill funding
- Gradually raised supply • of government bonds
- New 25-year nominal government bond
- Foreign currency bonds • used as a complement
- Green bond issued as instructed by the Government

#### Issuance volumes in plan published on 19 May, 2020

500 0 2009 2012 2015 2018 2021 Nominal government bonds Inflation-linked bonds T-bills Foreign currency bonds Green bonds

> Source: Swedish National Debt Office Note: Foreign currency bonds exclude on-lending to the Riksbank





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Offering and terms of the green bond



### Strategic considerations for this green issue

Government instruction: one issue (to be evaluated), compliant with debt management objective





### Sweden's sovereign green bond – the offering

| Issuer              | Kingdom of Sweden                                                                                                                        |
|---------------------|------------------------------------------------------------------------------------------------------------------------------------------|
| Status of the Notes | Senior unsecured                                                                                                                         |
| Issuer rating       | Aaa/AAA/AAA (all stable)                                                                                                                 |
| Trade date          | []                                                                                                                                       |
| Settlement date     | [](T+5)                                                                                                                                  |
| Maturity date       | []                                                                                                                                       |
| Principal amount    | SEK[]                                                                                                                                    |
| Reoffer             | []                                                                                                                                       |
| Coupon              | []                                                                                                                                       |
| ISIN                | []                                                                                                                                       |
| Denominations       | SEK [ ]+SEK [ ]                                                                                                                          |
| Listing             | Nasdaq OMX Stockholm                                                                                                                     |
| Governing law       | English                                                                                                                                  |
| Documentation       | EMTN                                                                                                                                     |
| Target Market       | Manufacturer target market (MIFID II product governance) is eligible counterparties, professional and retail (all distribution channels) |



### Low-risk bond with dark green stamp of approval







### Links to related information

#### Sweden's sovereign green bond

- Sweden's green bond framework and selected expenditures
- Cicero's second opinion on Sweden's green bond framework
- About Sweden's green bond framework on the Government's website
- About Sweden's green bond on the Debt Office's website

#### Environmental and climate policy

- Sweden's environmental objectives system
- Sweden's climate policy framework
- Environmental and climate policy news from the Government

#### Economy and public finances

- Sweden's fiscal policy framework
- Sweden's national accounts (Statistics Sweden)

#### Debt Office forecast, issuance plan and strategy

- Debt Office's forecast for the economy, budget balance, central government borrowing and debt
- Debt Office's funding strategy and policy



### Important information (disclaimer)

Terms used herein shall be deemed to be defined as set forth in the original offering circular dated 29 December 2016 and supplemental offering circulars 4 January 2018 and 10 August 2020 which together constitute the Offering Circular.

#### Notes issued as Green Bonds may not be a suitable investment for all investors seeking exposure to green assets

The Pricing Supplement relating to a specific Tranche of Notes may provide that it is the Issuer's intention to apply the proceeds of those Notes for projects that contribute to the fulfilment of the environmental objectives described in the Green Bond Framework. A prospective investor should have regard to the information set out in the section "*Green Bonds*" and determine for itself the relevance of such information for the purpose of an investment in such Notes together with any other investigation it deems necessary. No assurance is given by the Issuer, or any Manager that such use of proceeds will satisfy any present or future investment criteria or guidelines with which an investor is required, or intends, to comply, in particular with regard to any direct or indirect environmental or sustainability impact of any project or uses, the subject of or related to, the Green Bond Framework. It should be noted that there is currently no consistent definition of what constitutes a "green", "sustainable" or equivalently-labelled project nor can any assurance be given that a clear definition or consensus will develop over time or that any adverse environmental, social and/or other impacts will not occur during the implementation of any projects or the issues the subject of, or related to, any Eligible Projects. Accordingly, no assurance can be given that Eligible Projects will meet investor expectations or requirements regarding such "green", "sustainable" or similar labels. Each prospective investor should have regard to the factors described in the Green Bond Framework and seek advice from their independent financial adviser or other professional adviser the relevance of the information contained in this Offering Circular regarding the use of proceeds and its purchase of the Notes before deciding to invest.

No representation or assurance is given as to the suitability or reliability of any opinion or certification of any third party made available in connection with an issue of Notes issued as Green Bonds. For the avoidance of doubt, any such opinion or certification is not incorporated in this Offering Circular. Any such opinion or certification is not a recommendation by the Issuer, any Manager or any other person to buy, sell or hold any such Notes and is current only as of the date it was issued. As at the date hereof, the providers of such opinions and certifications are not subject to any specific regulatory or other regime or oversight. Prospective investors must determine for themselves the relevance of any such opinion or certification and/or the information contained therein.

In the event that any such Notes are listed or admitted to trading on a dedicated "green", "sustainable" or other equivalently-labelled segment of a stock exchange or securities market, no representation or assurance is given by the Issuer, the Arranger, the Dealer or any other person that such listing or admission satisfies any present or future investment criteria or guidelines with which such investor is required, or intends, to comply. Furthermore, it should be noted that the criteria for any such listings or admission to trading may vary from one stock exchange or securities market to another. No representation or assurance is given or made by the Issuer or any other person that any such listing or admission to trading will be obtained in respect of any such Notes or that any such listing or admission to trading will be maintained during the life of the Notes.

While it is the intention of the Issuer to apply the proceeds of any Notes issued as Green Bonds for Eligible Projects, there can be no assurance that such Eligible Projects will be available or capable of being implemented in the manner anticipated and, accordingly, that the Issuer will be able to use the proceeds for such Eligible Project as intended. In addition, there can be no assurance that Eligible Projects will be completed as expected or achieve the impacts or outcomes (environmental, social or otherwise) originally expected or anticipated. Any such failure will not constitute an Event of Default under the Notes.

A failure of the Notes issued as Green Bonds to meet investor expectations or requirements as to their "green", "sustainable" or equivalent characteristics including the failure to apply proceeds for Eligible Projects, the withdrawal of a third party opinion, the Notes ceasing to be listed or admitted to trading on any stock exchange or securities market as aforesaid or the failure by the Issuer to report on the use of proceeds or Eligible Projects as anticipated, may have a material adverse effect on the value of such Notes and/or may have consequences for certain investors with portfolio mandates to invest in green assets (which consequences may include the need to sell the Notes as a result of the Notes not falling within the investor's investment criteria or mandate).

